

THE SCOTTISH OFFICE

National Health Service in Scotland Management Executive

St. Andrew's House Edinburgh EH1 3DG

1 August 1995

Dear Colleague

NEW DEAL ON JUNIOR DOCTORS' HOURS

Summary

NHS employing bodies must take action to implement the New Deal on the employment of training grade doctors and dentists. A Support Project team is being set up to assist in meeting the requirements of the New Deal.

Action

- 2. NHS Trusts and Health Boards should:
 - work with the Support Project team to identify problems and implement ways forward to achieve the New Deal by 31 March 1996;
 - take immediate steps to reduce the hours of duty of any hard-pressed posts not complying with the limits set for 31 December 1994;
 - ensure that they have monitoring systems in place to identify the actual hours of work of junior doctors, in consultation with their representatives, and ensure that on average these do not exceed 56 per week;
 - plan for the reduction of the hours in the non-hard-pressed on-call posts to below 72 by 31 December 1996;
 - provide statistical returns by 20 October of the position at 30 September 1995.

1.

Addressees

For action: Chief Executives, **NHS Trusts**

General Managers, Health Boards

General Manager, Common Services Agency

General Manager, State Hospitals Board for Scotland

For information: Executive Director, Scottish Council for Postgraduate Medical and Dental Education

Postgraduate Deans and Directors

General Manager, Health Education Board for Scotland

Enquiries to:

Miss I Bowie Directorate of Human Resources NHS Management Executive Room 61A St Andrew's House **EDINBURGH EH1 3DG**

Tel: 0131-244 2476 Fax: 0131-244 2837 3. Details of what is required are set out in Annex A attached; the statistical returns are attached at Annex B.

Yours sincerely

M R SIBBALD

Director of Human Resources

MR Subside

JUNIOR DOCTORS' HOURS OF WORK

Support Project

1. A short-life Support Project is being established and funded by the Management Executive to assist NHS Trusts in meeting the requirements of the New Deal on junior doctors' hours. The members of the Support Project team will visit hospitals where particular difficulties are being experienced in implementing the New Deal but will also be available to advise any Trust which requests help. The team's objective will be to assist medical staff and managers in improving conditions for doctors and dentists in the training grades. Managers of Trusts and Boards are asked to work with the Support Team over the next 9 months in identifying problems and adopting solutions consistent with the New Deal. Enquiries about the Support Project should be addressed in the first instance to Miss I Bowie.

December 1994 Returns

2. The returns for December 1994 indicate that the great majority, but not all, of Trusts met the target that the average hours of duty of junior doctors on on-call rotas in hard-pressed posts should be reduced to no more than 72 per week by 31 December 1994 (and to 56 and 64 hours per week respectively for those on full and partial shifts). Other Trusts made further progress when SHOs changed posts at the beginning of February. Although Trust managers have put in a great deal of work to bring the particularly long hours of juniors in hard-pressed posts down to the New Deal levels, there are still some posts which do not comply with the requirement. All Boards and Trusts must ensure that any posts which do not comply with the hours of duty set out in the New Deal for December 1994 are reviewed and contracts amended in line with the target.

Hours of work

- 3. The New Deal requires that the actual hours of work of training grade doctors should not on average exceed 56 per week, regardless of work pattern and intensity. Guidance on what should be considered actual hours of work was given in paragraph 8 of MEL(1994)118. Actual hours should be considered to be the time spent by training grade doctors on duties required by their employers. They do not include formal breaks nor periods of rest where the doctor was available on-call but had not been called.
- 4. All employing bodies should now have arrangements in place to monitor actual hours of work. It is strongly recommended that managers should involve representatives of junior doctors in collecting the information on juniors' hours of work. Some possible methods were set out in paragraph 9 of MEL(1994)118, including sample measuring of work and hours by a small number of junior doctors.

5. In developing solutions Trusts may need to look at the working arrangements and relationships of all the staff in a department. It should be possible with a positive and flexible approach for some of the work currently performed out-of-hours to be done at a more reasonable time.

Contracted hours in non-hard-pressed posts

6. The New Deal provides for the hours of duty of doctors in posts which are not hard-pressed to be within 72 hours per week by 31 December 1996. Trusts should continue to reduce the contracted hours of non-hard-pressed posts so that the requirements can be met. Effort is required now to ensure that the target is achieved by 31 December 1996.

New Deal: areas other than hours

7. The New Deal is not solely concerned with the hours of duty and the hours of work of junior doctors. It includes a number of other matters related to conditions of work, including catering, accommodation and security. These fall within Trusts' responsibilities as employers. Junior doctors should not receive a lower priority than other staff just because individuals will not stay long in their posts. The way in which Trusts treat their employees is a significant factor in doctors' perception of Trusts, both in general and in particular, as future employers. Trusts should within their resource constraints provide catering, accommodation and security to proper standards, especially for those staff who have to work unsocial hours. Action is necessary to respond to the criticisms made by junior doctors in a number of Trusts.

Statistical returns

8. A set of forms for statistical returns as at 30 September 1995 is attached. Trusts should provide a consolidated return for all their medical and dental staff in the training grades, as should Health Boards for the staff in their Directly Managed Units. Guidance notes are attached to the returns at Annex B. The returns should be completed and sent to Mrs I Wight at the Management Executive by 20 October.

Junior Doctors' Hours Statistical Returns Guidance Notes

Revised and more comprehensive statistics forms are attached and should be used for the September 1995 return. Please note carefully the information required; in particular that separate returns are needed for Senior Registrars, Registrars, Senior House Officers and Pre-registration House Officers as well as a consolidated return for all Trust staff. Health Boards should provide one consolidated return for their directly managed units where they have them.

Returns are also required for any doctors in Higher Specialist Training (usually senior registrars) for whom an exemption agreed by the Postgraduate Dean has been obtained to allow them to be on duty for more than 72 hours a week. The exemption is called the English Clause (after Sir Terence English, former President of the Royal College of Surgeons).

All returns must be completed fully and checked for accuracy before they are submitted. The most common errors were listed in MEL(1994)8 and in MEL(1994)118.

It is essential that the staff responsible for completing these important statistical returns have access to and study carefully the instructions set out in those MELs and on the forms themselves.

DOCTORS AND DENTISTS IN TRAINING-HOURS OF WORK - AS AT 30 SEPTEMBER 1995 SUMMARY

HEALTH BOARD/TRUST_

		Col 4			Total Number of Staff as at 30.9.95					
PART 3 (POST HOLDERS)		Col 3			Number of Part- Time Staff as at 30.9.95	1		:		
PART 3 (P		Col 2			Number of Full-Time Staff as at 30.9.95					
		Col 1			Number of Honorary Staff as at 30,9.95					
PART 2					Number of Posts where hours actually worked exceed 56					
				(c) 72 hrs or Less	non-hard pressed	-				
		Col 4	-call rota) 72 hrs	hard pressed			1		
		ပိ	Number of posts worked as on-call rota	hrs	non-hard pressed					
	RS		Number of p	(b) 83-73 hrs	* hard pressed					
PART 1 (POSTS)	CONTRACTED HOURS			(a)	Over 83 hrs					
P4	CON			(c) Rota						
			posts	(b) Partial Shift	64 hrs or less					
		Col 3	Total Number of funded posts by form of working	Parti	Over 64 hrs					
			Total Ni by	(a) Full Shift	56 hrs or less					
				Full	Over 56 hrs			:		
		Col 2	Total Number of funded posts by form	of working						
	:	Col 1		_		Senior Registrar	Registrar	SHO	PRHO	TOTAL

PART 3 - NOTES

Column 1 figures should not be included in Columns 2 or 3.

Total of columns 1, 2 and 3 should equal number of staff in column 4.

As defined in Annex D of circular SOHHD/DGM(1991)16.

Col 4(a) - 1:3 rota with prospective cover or worse. Col 4(b) - 1:4 rota with prospective cover or worse. Col 4(c) - 1:4 without prospective cover or better.

Dentists in the training grades should be included Total of column 3 should equal total of column 2.

PART 1 - NOTES

Please Note - The totals of Forms 1 to 4 should be entered here and added together to give the grand total of all Senior Registrars, Registrars, Senior House Officers and Pre-Registration House Officers employed in the relevant Trust or Health Board.

DOCTORS & TISTS IN TRAINING - HOURS OF WORK - AS AT 30 SEPT BER 1995 BY GRADE AND SPECIALTY

GRADE: SENIOR REGISTRAR HEALTH BOARD/TRUST

PART 2	Nimber	of Posts Where	Actual Hours	Exceed 56											
			r less	non hard pressed											
		call rota	(c) 72 hrs or less	* hard pressed											
	Col 4	Number of posts worked as on-call rota	iours	non hard pressed											
		Number of po	(b) 83-73 hours	* hard pressed			,								
			(a)	Over 83 hrs											
	(c) Rota									!					
CONTRACTED HOURS		of working	(b) Partial Shift	64 hrs or Less											
CONTR	Col 3	ed posts by form) Partia	Over 64 hrs					·						
		Total No of funded posts by form of working) Shift	56 hrs or Less											
			(a) Full-Shift	Over 56 hrs											
	Col 2	Total Number of funded	posts in grade as at	c 6.5.0c											
PART 1 (POSTS)	Col 1	Specialty			A&E Medicine	Anaesthetics	Clinical Laboratory Specialties	Dentistry Ø	Medicine (excluding Paediatrics)	Obstetrics & Gynaecology	Paediatrics	Psychiatry	Radiology	Surgery	TOTAL

PART 1 - NOTES

Dentists to be included in a single specialty of dentistry.

Total of column 3 should equal total of column 2.

Col 4(a) - 1:3 rota with prospective cover or worse.

Col 4(b) - 1:4 rota with prospective cover or better.

Col 4(c) - 1:4 without prospective cover or better.

* As defined in Annex D of circular SOHHD/DGM(1991)16.

DOCTORS & F TISTS IN TRAINING - HOURS OF WORK - AS AT 30 SEPT (BER 1995 BY GRADE AND SPECIALTY

HEALTH BOARD/TRUST GRADE: REGISTRAR

CONTRACTED HOURS													PART 2
Col 4 Number of posts worked as on-call rota (c) (a) 83-73 hours 72 hrs or less Over * non * non * hard hard hard hard hard pressed				I	CONTR	ACTED HOURS	S						
Number of posts worked as on-call rota Rota Over * non 83-73 hours Over pressed presse	Col 2 Col 3	Col	CO	ි	3					Col 4			Number
(b) (c) (a) 83-73 hours 72 hrs or less 83-73 hours bard hard hard hard hard hard hard hard h	Total Number Total Number of funded posts by form of working of finded	Total Number of funded pos	Total Number of funded pos	sod papu	ts by fon	m of working			Number of J	oosts worked as o	n-call rota		of Posts Where
Less 83 hrs hard hard hard hard hard hard hard hard	posts in grade (a) as at Full-Shift	(a) Full-Shift	(a) -Shift		(l Partia	o) I Shift	(c) Rota	(a)) 83-73	b) hours	(c) (c) (d) (d) (d) (d) (d) (d) (d) (d) (d) (d	or less	Actual Hours
Less 83 hrs hard hard hard hard hard hard hard hard	Over 1 56 hrs or	1 56 hrs or		Ove		64 hrs or		Over	*	uou	*	uou	Worked Exceed
	Tess	Tess		641	Sır	Less		83 hrs	hard pressed	hard pressed	hard pressed	hard pressed	26
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DOCTORS & TISTS IN TRAINING - HOURS OF WORK - AS AT 30 SEPT MBER 1995 BY GRADE AND SPECIALTY

	OFFICER
HEALTH BOARD/TRUST	GRADE: SENIOR HOUSE OFFICER
HEALII	GRADE

PART 2	Nimber	of Posts Where	Actual Hours Worked	Exceed 56											
			(c) 72 hrs or less	non hard pressed											
		n-call rota	72 hrs	* hard pressed											
	Col 4	Number of posts worked as on-call rota	(b) 83-73 hours	non hard pressed											
		Number of 1) 83-73	* hard pressed										:	
			(a)	Over 83 hrs											
S			(c) Rota												
CONTRACTED HOURS	Col 3	m of working	(b) Partial Shift	64 hrs or Less											
CONTR		Total number of funded posts by form of working) Partii	Over 64 hrs											
			Shift	56 hrs or Less											
		Ē	(a) Full-Shift	Over 56 hrs											
	Col 2	Total number of funded	posts in Grade as at	56.5.05											
PART I (POSTS)					edicine	etics	Clinical Laboratory Specialties	y Ø	Medicine (excluding Paediatrics)	Obstetrics & Gynaecology	ics	£.	, and the same of		
PART 1	Col 1	Specialty			A&E Medicine	Anaesthetics	Clinical	Dentistry Ø	Medicin	Obstetric	Paediatrics	Psychiatry	Radiology	Surgery	TOTAL

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DOCTORS & ** TISTS IN TRAINING - HOURS OF WORK - AS AT 30 SEPT 1995 BY GRADE AND SPECIALTY

HEALTH BOARD/TRUST

GRADE: PRE-REGISTRATION HOUSE OFFICER

PART 2		Niimher	of Posts Where	Actual Hours	Worked	Exceed 56												
) or less	,	non hard	pressed											
			n-call rota	(c) 72 hrs or less	,	hard	pressed										_	
		Col 4	Number of posts worked as on-call rota	(b) 83-73 hours		non hard	pressed											
			Number of) 83-73	*	hard	pressed											
				(a)		83 hrs												
				(c) Rota														
	CONTRACTED HOURS Col 3 Total No of funded posts by form of working		n of working	(b) Partial Shift	100	Less												
		Col 3	ed posts by form) Partia	į	Over 64 hrs					-							
		Total No of funde	(a) Full-Shift		Jo nits of Less													
				e) Full-i		Over 56 hrs												
		Col 2	Total Number of funded	posts in grade as at	30.9.95													
PART I (POSTS)		Col 1	Specialty					A&E Medicine	Anaesthetics	Clinical Laboratory Specialties	Dentistry Ø	Medicine (excluding Paediatrics)	Obstetrics & Gynaecology	Paediatrics	Psychiatry	Radiology	Surgery	TOTAL

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 As defined in Annex D of circular SOHHD/DGM(1991)16.

DOCTORS AND DENTISTS IN TRAINING - HOURS OF WORK AS AT 30 SEPTEMBER 1995

DOCTORS IN HIGHER SPECIALIST TRAINING WHO MAY BE CONTRACTED FOR MORE THAN 72 HOURS PER WEEK (The "English Clause")

HEALTH BOARD/TRUST

CONTRACTED HOURS	NON-HARD PRESSED	
CONTRAC	HARD PRESSED	
WORK ²	PATTERN	
	HOSPITALS	
	SPECIALTY	
POST ¹	(GRADE)	

HOURS ACTUALLY WORKED

NOTES:-

List each post by Grade on a separate line. Indicate on-call rota, full shift or partial shift.

For explanation of the "English Clause" see paragraph 4 of MEL(1994)87 and Paragraph 6 of Annex A of the "New Deal".